



File OF-AF-PCE 03  
14 February 2013

To: All Group 2 pipeline companies regulated under the *National Energy Board Act*

### **Abandonment Cost Estimates – Group 2 company filings**

In May 2009, the National Energy Board (Board) issued its RH-2-2008 Reasons for Decision. In that decision the Board included a five-year Action Plan with the goal of having all companies begin setting aside abandonment funds no later than five years from the date of the decision. The decision also included a Base Case for preparing preliminary cost estimates. Subsequent to this decision, the Board released revisions to the preliminary Base Case assumptions on 4 March 2010 and Base Case Unit Costs on 21 December 2010. Both letters also contained further direction about companies' abandonment cost estimates.

One of the steps in the Action Plan, as amended, was for Group 2 companies to file abandonment cost estimates (ACE 2 filings) by 30 November 2011. In the RH-2-2008 decision, the Board indicated that it would be assessing each filing made by regulated companies, including Group 2 companies, in light of the principles and considerations set out in that decision, as well as the requirements of the *National Energy Board Act*. The Board also stated that if required, it would seek additional information or issue further direction.

Another step of the amended Action Plan was for Group 1 companies to file their abandonment cost estimates by 30 November 2011. These filings were considered by the Board in the MH-001-2012 proceeding. On 14 February 2013, the Board issued the MH-001-2012 Reasons for Decision. This decision provides direction to the Group 1 companies about their abandonment cost estimates, and discusses the assumptions used to create these estimates. The Board notes that many of the assumptions used by the Group 2 companies were similar to the Group 1 companies.

#### Board Assessment of ACE 2 Filings

The Board has considered the ACE 2 filings and has separated them into three categories: Category A, Category B and those which have not yet filed cost estimates.

For those listed in Category A, the Board is satisfied with the cost estimates as filed, at this time. The Board has further questions about filings in Category B. However, the Board recognizes that the MH-001-2012 Reasons for Decision includes new information that was not available at the time of the ACE 2 filings. As a result, the Board has decided to give companies in Category B time to incorporate this new information into their cost estimates, if they so choose.

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Therefore, companies in Category B choosing to re-file their abandonment cost estimates must do so by 16 April 2013. The Board will assess the filings from companies in Category B at that time. For companies in Category B that do not re-file cost estimates, the Board will assess the abandonment cost estimates that were previously filed.

#### Additional Board Comments Regarding ACE 2 Filings

As previously stated, the Board anticipates that companies' abandonment cost estimates will be reviewed at intervals of at least every five years. The Board reminds companies that the RH-2-2008 Reasons for Decision and the 4 March 2010 and 21 December 2010 letters included Board direction that companies must follow. Some of this direction is discussed in the following paragraphs. The Board expects that companies continue to follow the direction contained in these decisions the next time their cost estimates are reviewed by the Board.

The Board notes that varying levels of justification were provided to support the ACE 2 filings. In the RH-2-2008 decision, the Board stated that discussion and supporting evidence should accompany any assumptions that differ from the Base Case assumptions. Group 2 companies are expected to provide this discussion and supporting evidence the next time the cost estimates are reviewed.

In the 4 March 2010 letter, the Board stated that the reporting of the abandonment cost estimates would be most helpful to the Board if a common format was followed for filing purposes. The Board provided tables A-1, A-2, A-3 and A-4 in that letter as the format to be used. The Board notes that most of the ACE 2 filings followed the Board's format. However, the Board reminds companies that did not use this format that they must provide justification whenever a different format is used. The Board expects its format to be used the next time the cost estimates are reviewed.

The Board notes that some companies filed cost estimates on a pipeline system basis, while others provided one cost estimate for several systems. The Board expects that for subsequent reviews of the ACE 2 filings (at least every five years), companies file abandonment cost estimates by pipeline system. In addition, to assist the Board in its assessment, the Board requests that the ACE 2 filings include NEB order or certificate numbers related to the pipeline systems.

In its 21 December 2010 letter, the Board noted that it continues to see the importance of recognizing Cost Category 3b, Provision for Post-Abandonment Activities, separately in the interest of transparency. The Board also noted that it finds it useful to see Cost Category 7, Contingency, as a separate line item in the cost estimates, even when the cost has been developed from individual cost categories. The Board notes that for many of the ACE 2 filings, these two Cost Categories were not reported separately. When the filings are next reviewed by the Board, the Board expects that companies present these two costs separately, for transparency purposes.

Conclusion

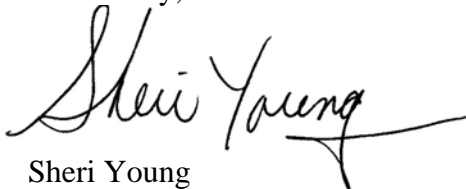
Tables detailing companies in Category A and Category B are attached. The Board reminds all Group 2 companies in Category B re-filing cost estimates that they must do so by 16 April 2013. Companies in Category A are further reminded that while the Board might find their cost estimates to be acceptable at this time, they are responsible for making sure that these estimates remain appropriate for their pipeline systems.

The Board has also identified additional actions that will be necessary in the future. The following table shows future milestones identified by the Board for Group 2 companies.

<b>Topic</b>	<b>Action</b>	<b>Party</b>	<b>Expected timing</b>
Revised abandonment cost estimates	Companies file revised abandonment cost estimates in accordance with this letter	Group 2 companies	No later than 16 April 2013
Set-Aside Mechanisms	Companies each file with the Board a proposed process and mechanism to set aside funds	Group 2 companies	No later than 31 May 2013
Collection Mechanism	Companies that charge tolls each develop and file a proposal for collection of funds	Group 2 companies	No later than 31 May 2013
Regular reporting	Companies report to the Board on progress of collection and fund performance, as contemplated in the Board's 4 March 2010 letter	All regulated companies	TBD
Updates to abandonment cost estimates	Updates to abandonment cost estimate filings to incorporate new information	All regulated companies	TBD

The Board notes that in its 4 March 2010 letter, it stated that any regulated company or interested person with suggestions for further filing guidance related to abandonment funding should contact the Board. The Board continues to be of this view and invites any person with suggestions for future filing guidance to provide the Board with their suggestions.

Yours truly,



Sheri Young  
Secretary of the Board

Attachments

## Category A

Company	Pipeline System
1057533 Alberta ltd.	Harvest Operations Monchy, Saskatchewan Harvest Operations Shekilie Harvest Operations Hay Gething Source Water Pipeline
2193914 Canada Limited	
6720471 Canada Ltd.	Pierson Pipeline
Bonavista Energy Corporation	Orders: A0-002-XG-004-1992 A0-002-XG-T097-009-2003 AO-002-XG-T097-034-2003 AO-002-XG-T097-001-2003
BP Canada Energy Resources Company on behalf of Dome Kerrobert Pipeline (now owned by Plains Midstream ULC) and provident Midstream LP	Kerrobert Pipeline
BP Canada Energy Resources Company (now owned by Plains Midstream ULC)	Windsor Storage Facility JV
Burlington Resources Canada (Hunter) Ltd.	Kelly 4" Hiding Creek Tie-in Project East Ring Border Pipeline Project Noel Sales 16" Ring Border Hiding Creek 6" Hiding Creek 4" Hiding Creek 8" Hiding Creek 10" Chinook Ridge 4"
Canadian Montana Pipeline Company Ltd.	Carway Line
Centra Transmission Holdings Inc.	
Champion Pipe Line Corporation Limited	
County Of Vermilion River No. 24 Gas Utility	
Crescent Point Resources Ltd.	Orders: XG-12-90 XG-N150-6-2000 XG-R040-10-2003
Delphi Energy Corporation	

<b>Company</b>	<b>Pipeline System</b>
Dome NGL Pipelines Ltd. (now owned by Plains Midstream ULC)	Dome Pipeline Systems
Dome NGL Pipelines Ltd. (now owned by Plains Midstream ULC)	Sarnia Downstream Pipeline
Emera Brunswick Pipeline Company Ltd.	Brunswick Pipeline
Enbridge Bakken Pipeline Company Inc.	Bakken Pipeline
Enbridge Pipelines (Westspur) Inc.	Westspur System
Encana Corporation	Deep Panuke Pipeline
Encana Corporation (now owned by Veresen Energy Infrastructure Inc.)	Tupper-Hythe Pipelines Mid Tupper Pipelines Tupper South Gas Pipeline Tupper South Loop Pipeline
Enerplus Corporation acting on behalf of The Enerplus Partnership	
Express Pipeline Ltd.	
FortisBC Huntington Inc.	
Glencoe Resources Ltd.	
Imperial Oil Resources Limited	
Kaiser Exploration Ltd.	Orders: A0-1-XO-A10-4-93 (filed as FOFO-K-39-2006-01-01) AO-1-XG-K039-14-2006 (Fuel Gas, Solution Gas and High Pressure Gas)
Keyera Energy Ltd.	Order: XG-M94-59-84
Many Islands Pipe Lines (Canada) Limited	
Montreal Pipe Line Limited	18" and 24"
Murphy Oil Company Ltd.	Tupper Pipeline
Niagara Gas Transmission Limited	Cornwall Link Rockcliffe Orleans
Northern Blizzard Resources Inc.	
NOVA Chemicals on behalf of Genesis Pipeline Canada Ltd.	Genesis Pipeline
Nuvista Energy Ltd.	
ONEOK Rockies Processing Company (Canada) Ltd.	

<b>Company</b>	<b>Pipeline System</b>
Paramount Transmission Ltd.	Cameron Hills Trans Border Pipeline
Pengrowth Corporation	Cactus Bodo
Penn West Petroleum Ltd.	Compeer Pipeline Esther Injection Well Wildboy Esther Fusillier Esther Court Chinchaga
PMC (Nova Scotia) Company on behalf of Plains Marketing Canada, L.P.	Aurora Bodo Milk River Wascana Wapella
Pouce Coupé Pipeline Ltd.	Pouce Coupe Pipeline Northwest System Northern System
Provident Energy Pipeline Inc.	Taylor To Boundary Lake
Ruger Energy Inc.	Alsask Pipeline
Shell Canada Products	Salmon A, B, C, D
Shiha Energy Transmission	Shiha Liard Pipeline
Souris Valley Pipeline Limited	Carbon Dioxide Pipeline
St. Clair Pipelines Management Inc.	
Talisman Energy Inc.	Compass Pipeline
Taqqa North	Chinchaga Beau Pipelines East Chinchaga Pipeline South Chinchaga Tie-in Burnt Cabin Creek (Chinchaga)
Union Gas Limited	Detroit River/Windsor 1 & 2
Vector Pipeline Limited Partnership	Vector
Yoho Resources Inc.	Boundary Lake Area Pipeline

Category B

<b>Company</b>	<b>Pipeline System</b>
1057533 Alberta Ltd.	Harvest Operations Hay
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Arc Resources Ltd.	
Burlington Resources Canada (Hunter) Ltd.	Station U 10"
Canadian Natural Resources Limited	
Chief Mountain Gas Co-Op Ltd.	
Enbridge Southern Lights GP Inc. on behalf of Enbridge Southern Lights LP	
ExxonMobil Canada Properties	Sable Joint Venture
Husky Oil Limited	
ISH Energy Limited	ISH Desan Pipeline
Manitoba Hydro on behalf of Minnell Pipelines Ltd.	Minnell Pipeline
Spectra Energy Empress Management in respect of the Petroleum Transmission Company	
Spectra Energy Midstream Canada L.P.	
Spur Border Pipelines Ltd.	
Twin Rivers Paper Company Inc.	

Not Filed

<b>Company</b>
Abitibi-Consolidated Company of Canada
DR Four Beat Energy Corp.
E.B. Eddy Company
Echoex Energy Inc.
Forty Mile Gas Co-Op Ltd.
Lone Pine Resources Canada Ltd.
Mid-Continent Pipelines Ltd.
Omimex Canada Limited
Portal Municipal Gas Company Canada Inc.
Revenue Canada- Customs And Excise
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